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January 9, 2024

The Honorable Phillip DeVillier
Speaker
Louisiana House of Representatives
P. O. Box 986
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Dear Speaker DeVillier:

Act 57 of the 2020 Regular Legislative Session requires the Louisiana Board of Regents to prepare an annual report on the activities of the Cybersecurity Education Management Council and Cybersecurity Talent Initiative Fund for submission to the House Committee on Education. The 2023 report is attached.

Thank you for your leadership. If you have any questions, do not hesitate to contact me concerning this report or any other matters relating to higher education. I look forward to working with you in the upcoming 2024 Regular Legislative Session.

Sincerely,

Kim Hunter Reed, Ph.D.
Commissioner of Higher Education

Attachment

c: Michelle Fontenot, Clerk of the House of Representatives, fontenom@legis.la.gov
Poynter Library, DRPLibrary@legis.la.gov
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**CYBERSECURITY EDUCATION MANAGEMENT COUNCIL
STATUS REPORT TO THE LOUISIANA SENATE EDUCATION,
SENATE FINANCE, HOUSE EDUCATION AND HOUSE
APPROPRIATIONS COMMITTEES**

LOUISIANA BOARD OF REGENTS

JANUARY 2024

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Executive Summary

Act 57 of the 2020 Regular Legislative Session, authored by Senator Mark Abraham, commissioned the Cybersecurity Education Management Council, and created the Louisiana Cybersecurity Talent Initiative Fund. Under the auspices of the Louisiana Board of Regents, the Cybersecurity Education Management Council is tasked to do the following:

- Advise and make recommendations to the Louisiana Board of Regents with respect to distributions from the Fund;
- Annually review the list of degree and certificate programs upon which the distribution is based and the final distribution amounts; and
- Provide updates on the work of the Council, recommendations, distribution of funds, and the distribution impact on the workforce.

The Council is comprised of 11 members including the Commissioner of Higher Education, two members appointed by the Governor, a representative from the Louisiana Department of Education with expertise in science, technology, engineering, and mathematics education appointed by the state superintendent of education, president of the Louisiana Chemical Association, president of the Louisiana State University System, president of the University of Louisiana System, president of the Southern University System, president of the Louisiana Community and Technical College System, secretary of the Louisiana Workforce Commission, and secretary of the Louisiana Department of Economic Development. Vacancies in the membership of the Council are filled in the same manner as the original appointment.

The purpose of the Louisiana Cybersecurity Talent Initiative Fund is to provide a mechanism for donations and/or appropriations of funding for degree and certificate programs in cybersecurity fields offered by public postsecondary education institutions in order to meet the state's workforce needs. Cyber threats persist across every industry sector and domain and cyber attacks are a national security concern. Incidents like recent high-profile attacks on several Louisiana educational institutions underscore the real impacts and importance of cybersecurity to the state. Confronting these threats demands a well-trained, skilled workforce; however, the nation faces a critical shortage of security professionals for current and near-term challenges. By

providing programmatic support to public postsecondary institutions, the goal of the fund is to develop, train, produce, and retain Louisiana's workforce-ready cybersecurity professionals and improve cyber literacy across industry sectors.

The Cybersecurity Education Management Council advises and makes recommendations to the Louisiana Board of Regents related to the distribution of the Louisiana Cybersecurity Talent Initiative Fund and approved funds are transferred by the Regents to the receiving institutions. Eligibility for funding requires the campus to secure matching support equal to at least 25 percent of the amount of funding to be distributed. The match provided may include, but is not limited to cash, in-kind donations of technology, personnel, construction materials, facility modification, corporeal property, internships, scholarships, sponsorship of staff or faculty, and faculty endowment proceeds.

As required by Act 57, this report provides an update on the work of the Council, emerging initiatives, distribution of funds, workforce impacts from distribution, and recommendations. The Cybersecurity Education Management Council is required to meet quarterly each year. Since its first meeting in September 2020, the Council has reviewed the current landscape of existing and emerging cybersecurity initiatives, created a workgroup, and proposed a plan with milestones for current and future fiscal support. In 2023, seven awards were made and the full \$1,000,000 allocation distributed to launch new or support existing cybersecurity programs.

List of Acronyms

BOR	Louisiana Board of Regents
CEMC	Cybersecurity Education Management Council
LDOE	Louisiana Department of Education
LED	Louisiana Economic Development
NICE	National Initiative for Cybersecurity Education
NIST	National Institute of Standards and Technology
RFA	Request for Applications

Part I: Introduction

This report, filed pursuant to Act 57 of the 2020 Regular Session of the Louisiana Legislature, highlights the significant progress the Cybersecurity Education Management Council (CEMC) achieved in 2023.

The CEMC mission and primary objective guided the work of the Council during the creation and implementation of a distribution process for the Louisiana Cybersecurity Talent Initiative Fund.

- **Mission:** Increase cybersecurity talent output for Louisiana industries.
- **Objective:** Accelerate cybersecurity talent development by initiating measurable, targeted, and practical program support for postsecondary institutions.

In 2020, the Council set an ambitious and intentional timeframe to implement a distribution process. This process included creating a Request for Applications (RFA) to solicit innovative cybersecurity initiatives, awarding available funds on a merit basis to eligible institution(s), and implementing approved projects following funding approval by the Board of Regents. The 2023 funding cycle utilized this process in selecting the seven funded projects. The following section will focus on the successes achieved by the CEMC in 2023.

Part II: A Successful Year of Engagement in Cybersecurity in Louisiana

Council Meetings

During its 2023 quarterly meetings, the CEMC continued to consider the charges of Act 57, assessing the success of previous funding and implementing the next competitive cycle. The primary focus of the Council was to ensure that the Louisiana Cybersecurity Talent Initiative Fund continues to work as intended and produce the needed results.

Recap of 2023 Meetings:

- **January 12, 2023:** Meeting cancelled
- **May 10, 2023:** Approval of 2023 funding recommendations: four sustained programs and three new programs for a total of \$929,136. The remaining \$70,864 of the \$1,000,000 allocation was divided evenly amongst the seven recipients. Chair Trahan tendered his resignation as CEMC chair.
- **August 15, 2023:** Dr. Tristan Denley nominated as new CEMC chair. RFA recommendations for 2023-24 RFA cycle discussed.
- **November 14, 2023:** 2023-24 RFA and deadlines approved. RFA for 2023-24 was published on November 17, 2023. This year's deadline is March 22, 2024.

Additional information, including meeting minutes, can be found on the Cybersecurity Education Management Council's [website](#).

Cybersecurity Activities and Accomplishments

The following sections highlight the progress of the Council, stakeholders, and stakeholder agencies.

Fund Distribution Process

The creation of the Cybersecurity Talent Initiative Fund distribution process resulted from Council discussions, relevant feedback, and ongoing collaborations. It began with group assessments of cybersecurity data from multiple resources along with reports such as the NIST Cybersecurity Framework (nist.gov), the Cybersecurity and Infrastructure Security Agency's NICE Cybersecurity

Workforce Framework (cisa.gov), and the ISC² Cybersecurity Workforce studies for 2019 and 2020. The result was a request for applications (RFA) process to solicit innovative solutions from Louisiana's public postsecondary institutions and provide funds on a competitive basis, using a rubric published in the RFA. Key elements of the RFA are project requirements, metrics and reporting, project tracks, eligibility, and the application review process.

Project Requirements

Project requirements inform interested parties that applications must:

- Focus on professional development of new and/or incumbent cybersecurity workforce participants;
- Detail pathways to employment with industry, including specific employers and roles/competencies where possible;
- Detail monitoring and reporting of any students, graduates, or participants who secure internships, apprenticeships, or jobs;
- Include validation of at least 25% private or non-public funds provided as match;
- Detail all tracks for students (minors/majors), graduates, and learners;
- Align closely to industry and cybersecurity practitioner-recognized standards such as professional certifications or certificate programs;
- Detail alignment to the NIST Cybersecurity Framework and/or NICE Cybersecurity Workforce Framework (e.g., Categories or Work Areas);
- Support directly the participation and success of underrepresented groups (i.e., African American, women, Spanish/Hispanic/Latino, and other students of color) in pathways and employment opportunities; and
- Articulate potential follow-on grant opportunities and/or federal/private support to ensure sustainability.

Metrics and Reporting

Applications also must detail and subsequently report the following metrics and methods:

- The number(s) of potential candidates at the end of the project including students, graduates, or participants in mentorships, internships, externships, apprenticeships, job offers, or jobs;
- Other indicators of hire-ability or possible employment including, but not limited to, letters from industry confirming workforce readiness;
- Measures of student or learner engagement with industry such as hiring events, interviews, total time (hours) of training programs, and any/all indicators that further illustrate student-industry connection;
- Student/learner demographics or other indicators of support of or participation by historically underrepresented groups (i.e., African Americans, women, Spanish/Hispanic/Latino, and other students of color); and
- The degree, certificate, or certification programs supported by the project, and credentials awarded, if applicable.

Projects supported by the fund should be cybersecurity-relevant, enhance degree programs or be closely aligned with recognized industry cybersecurity practices, like certifications or certificates, be measurable and practical, encourage close coordination with industry to ensure alignment, and emphasize cybersecurity talent development and retention across all postsecondary education and beyond, providing opportunities for reskilling, upskilling, and skills refinement. For guidance, applicants are strongly encouraged to refer and adhere to the principles of both the NIST Cybersecurity Framework ([nist.gov](https://www.nist.gov)) and the Cybersecurity and Infrastructure Security Agency's NICE Cybersecurity Workforce Framework ([cisa.gov](https://www.cisa.gov)), which reflect current and evolving best practices in cybersecurity.

Project Tracks

Two tracks for project work were identified in the RFA: (1) Student Projects and (2) Incumbent Workforce and Education Projects. Track 1 projects build awareness and foundational cybersecurity skills by translating industry cybersecurity challenges, needs, and opportunities into impactful programs to prepare students and graduates for cyber-related job opportunities. These projects may address any industry dimension of cybersecurity (e.g. from business to technical) and may include:

- Adding measures of competency to existing programs;
- Supporting third-party professional or association certifications and undergraduate certificates;
- Developing work-based and other experiential learning opportunities;
- Creating new programs targeted to cybersecurity and related disciplines;
- Preparing students for and recruiting students into cyber-related jobs and industries;
- Enhancing and refining channels of industry engagement around cyber-specific skills;
- Supporting research and/or faculty with direct and measurable impact on the production of cyber-fluent, workforce-ready candidates;
- Developing innovative approaches to directly support the participation and success of underrepresented groups (i.e., African Americans, women, Spanish/Hispanic/Latino, and other students of color) in pathways and employment opportunities;
- Developing innovative approaches to directly support the participation and success of military veterans in pathways and employment opportunities; and/or
- Providing pathways for graduates with higher-level degrees (master's and above) to transition into cybersecurity education and instruction.

Track 2, Incumbent Workforce and Adult Education Projects, translate industry cybersecurity challenges, needs, and opportunities into programs to establish and enhance skills for current and emerging opportunities in cybersecurity. These projects may address any industry dimension of cybersecurity (e.g., from business to technical) and may include:

- Reskilling/upskilling/skills refinement or competency-based programs;
- Establishing or accelerating certification or certificate opportunities for incumbent workers and adult learners transitioning to cybersecurity careers;
- Establishing or accelerating certification or certificate opportunities for incumbent workers and adult learners to pursue degrees in cybersecurity-related fields;
- Creating new business opportunities for existing employers through skills enhancement;
- Building new measurable pathways from one industry to another in areas of cybersecurity;
- Working with industry partners on new or enhanced workforce-ready programs;
- Establishing or improving wraparound service models to maximize participant or candidate engagement;
- Developing innovative approaches to directly support the participation and success of underrepresented groups (i.e., African Americans, women, Spanish/Hispanic/Latino, and other students of color) in pathways and employment opportunities;
- Developing innovative approaches to directly support the participation and success of military veterans in pathways and employment opportunities;
- Identifying and (re)engaging candidates who left the workforce to underscore job opportunities in cybersecurity fields; and
- Providing pathways for graduates with higher-level degrees (master's and above) to transition into cybersecurity education and instruction.

Application Review Process

The application review process requires that all submissions be assessed by the members of the Cybersecurity Education Management Council (CEMC). Each member individually assesses the projects, then the Council collectively ranks applications and developed final funding recommendations. After recommendations from the Council are submitted, the Board of Regents determines which applications will be funded based on the competitive review process and funds available.

2022-23 Funded Programs

The following programs were approved for funding in 2023:

Sustained Programs (Track I):

- Northwestern State University (Central Louisiana Cybersecurity Talent Enhancement Program): \$40,125
The 2023-24 phase of this sustained effort will focus on incorporating experiential learning and research into existing classes.
- Louisiana State University Shreveport (Cybersecurity Certification Incentive Program): \$39,540
In Phase III, this project will improve the quality and capacity of LSUS's cybersecurity degree program to focus on certification and align outcomes with the Workforce Framework for Cybersecurity (NICE Framework), producing at least 20 certified, workforce-ready individuals in the first year.
- Louisiana Tech University (Cybersecurity Talent Expansion Program): \$339,946
In this latest year of funding, LA Tech will establish the BoR-approved Undergraduate Certificate in Cyber Security to provide a mechanism for students to obtain industry certifications in CompTIA Network+ and Security+ as well as give completers fundamental skills in computing and networking to meet industry needs.
- Bossier Parish Community College (REACTT Project): \$158,748
This project aims to graduate a cohort of fifteen rural students with two Certificates of Technical Competency (CTC): CTC in Computer Repair and CTC in Help Desk and two industry-based credentials (IBCs) in computer technology.

New Programs (Track II):

- Grambling State University (From Classroom to Career Project): \$175,745
GSU will focus its new program on improving cybersecurity workforce development by enhancing soft skills of undergraduate students majoring in cybersecurity and improving the cloud-computing skills of students specializing in cybersecurity, leading to an increase in internship opportunities and workforce-ready completers in this vital field.
- Nunez Community College (Establishing IT Career Academy): \$140,123

CTIF support will help to develop an Associate of Applied Science (AAS) degree in Information Assurance and Cybersecurity to train students to protect information systems against cyberattacks, as well as respond to and mitigate damage caused by such incidents.

- McNeese State University (Enhancement of Cybersecurity Education): \$105,773
This project will create a cybersecurity minor to train students with cybersecurity knowledge and hands-on experiences by expanding tools, resources and training opportunities.

Results to Date

In response to the significant demand for cybersecurity talent across Louisiana, the number of cyber degree program offerings are expanding throughout the state, yielding growing numbers of students enrolled and completers moving into the workforce. In addition, in December 2023 the Board of Regents approved 24 Universal Transfer Pathways, including a pathway in Cybersecurity, to help students seamlessly navigate from two-year associate’s degrees to four-year baccalaureate programs without losing credits earned along the way. Since creation of the Cybersecurity Education Management Council and Cybersecurity Talent Initiative Fund, the number of program completers has grown by almost 70%. The new pathway, corresponding with growth of job opportunities and industry interest, will further increase the productivity of these programs.

Figure 8. Cyber Programs in Louisiana



TYPE	2017-2018	2018-2019	2019-2020	2020-2021	2022-2023
Industry-Based Certifications	-	-	35	45	11
Technical Certificates	2	2	38	53	87
Associate's Degrees	9	6	8	5	52
Bachelor's Degrees	83	123	133	157	191
Graduate Certificates	1	16	1	1	2
Master's Degrees	0	3	1	2	11
Doctoral Degrees	1	2	1	1	3
TOTAL COMPLETERS	96	152	217	264	357

Part III: Policy/Funding Recommendations and Summary

Recommendations and Summary

Act 57 of the 2020 Regular Session of the Louisiana Legislature established a foundation to meet the growing demands of Louisiana's cybersecurity workforce. This law established the Louisiana Cybersecurity Talent Initiative Fund and the Cybersecurity Education Management Council (CEMC) to create a process that guides public postsecondary institutions as they respond to the cybersecurity needs of the state and demand for workforce.

As stipulated in Act 57, CEMC will continue to build on its success and advance cybersecurity education efforts in Louisiana. Its achievements in raising awareness and promoting cybersecurity in Louisiana would not have been possible without the collective and collaborative efforts of Council members, other stakeholders, and institutions establishing and growing responsive credential programs.

Since the first CEMC meeting in September 2020, the Council has worked to ensure the Louisiana Cybersecurity Talent Initiative Fund generates the highest return on the investments made in terms of cybersecurity education and training. The competitive process designed to solicit, assess, and fund applications has led to significant advances in the programs and on the campuses affected. In 2023, the Council received requests for funding for new and sustained programs, indicating continued significant demand for cybersecurity education and training at higher education institutions. The Cybersecurity Talent Initiative Fund has proven to be a success and promises to help Louisiana improve and expand its program offerings and cybersecurity training/retraining opportunities for both students and incumbent workers. The establishment of a Cybersecurity Universal Transfer Pathway, paired with CTIF's continued investments, will help to strengthen educational and business/industry partnerships, meet the remarkable workforce demand in the field, provide meaningful 21st-century opportunities for Louisiana students and residents, and elevate Louisiana as a national leader in cybersecurity.